

## ABSTRACT

This research entitled "The Participation Dynamics of Indonesian Village Apparatus Community (PPDI) in Formation of Local Regulation (Case Study : Formation of Local Regulation of Magelang Regency Number 15 Year 2016 on Appointment and Dismissal of Village Apparatus). The author chose the title because the appointment and dismissal of village apparatus was an important process to get a professional village apparatus. It is this village apparatus who will help the village head run the village administration.

The research was conducted by using qualitative descriptive research method to find out two main points those are PPDI's participation level in forming of The Local Regulation of Filling Village Apparatus and factors influencing PPDI's participation. Data is obtained from secondary and primary sources. Secondary data is obtained by minutes of meetings, academic draft of local regulation, decision of Regional People's Representative Assembly, decision of regent. Primary data comes from interview with informant. Data analysis was done by triangulation method that is cross checking to collected data. Data analysis is done throughout the research process continuously and repeatedly until the obtained data is saturated.

After analyzing the data, the author conclude that the level of PPDI's participation is on the ladder of consultation on levels of degrees of tokenism (symbolic participation) as Arnstein's Theory (1969: 216-224). PPDI pushed its aspirations by attending forum for the formation of local regulation and lobbying to Section of Governance, the drafting team, Regional People's Representative Assembly, The Central Java Provincial Legal Bureau. PPDI participation is not yet optimal because the input is only heard but the final decision is in the hands of the executive and Regional People's Representative Assembly.

Factors driving PPDI's participation are information and regulatory mastery, relationship building ability, leadership. Factors inhibiting PPDI participation are lack of group solidity, conflict of interest, lack of openness on executive and Regional People's Representative Assembly.

Keywords: participation, participation level, participation dynamics, factors influencing participation

## INTISARI

Penelitian ini berjudul “Dinamika Partisipasi Paguyuban Perangkat Desa Indonesia (PPDI) dalam Pembentukan Perda (Studi Kasus : Pembentukan Perda Kabupaten Magelang Nomor 15 Tahun 2016 tentang Pengangkatan dan Pemberhentian Perangkat Desa). Penulis memilih judul tersebut karena pengangkatan dan pemberhentian perangkat desa merupakan proses penting untuk mendapatkan perangkat desa yang profesional. Perangkat desa inilah yang akan membantu kepala desa menjalankan pemerintahan desa.

Penelitian dilakukan dengan menggunakan metode penelitian deskriptif kualitatif untuk mengetahui dua hal pokok yaitu tingkat partisipasi PPDI dalam pembentukan Perda Pengisian Perangkat Desa serta faktor-faktor yang mempengaruhi partisipasi PPDI. Data diperoleh dari sumber sekunder dan primer. Data sekunder diperoleh notulen rapat, naskah akademik raperda, keputusan DPRD, keputusan bupati. Data primer berasal dari hasil wawancara dengan informan. Analisis data dilaksanakan dengan metode triangulasi yaitu melakukan pengecekan silang terhadap data yang dikumpulkan. Analisis data dilakukan sepanjang proses penelitian secara kontinyu, berulang-ulang dan terus-menerus hingga diperoleh data jenuh.

Setelah dilaksanakan analisis data, penulis memperoleh kesimpulan bahwa tingkat partisipasi PPDI berada di tangga konsultasi pada jenjang *degrees of tokenisme* (partisipasi simbolik) sebagaimana teori yang disampaikan Arnstein (1969: 216-224). PPDI mendesakkan aspirasinya melalui forum pembentukan perda dan lobi ke Bagian Tapem, tim penyusun, DPRD, Biro Hukum Provinsi Jawa Tengah. Partisipasi PPDI belum optimal karena masukannya hanya didengar tapi keputusan akhir ada di tangan eksekutif dan DPRD.

Faktor pendorong partisipasi PPDI adalah faktor penguasaan informasi dan regulasi, kemampuan menjalin relasi, kepemimpinan. Faktor penghambat partisipasi PPDI adalah kurangnya soliditas kelompok, konflik kepentingan, kurangnya keterbukaan eksekutif dan DPRD.

Kata kunci : partisipasi, tingkat partisipasi, dinamika partisipasi, faktor-faktor yang mempengaruhi partisipasi